



**Colorado Counties Casualty and Property Pool**

Statutory Financial Statements

December 31, 2021 and 2020

(With Independent Auditor's Report Thereon)

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940 Main Street  
Louisville, CO 80027  
tel 303.665.8060 fax 303.665.0813  
[www.kfinancial.com](http://www.kfinancial.com)

## **Independent Auditor's Report**

The Board of Directors  
Colorado Counties Casualty and Property Pool

### ***Opinions***

We have audited the financial statements of Colorado Counties Casualty and Property Pool (the Pool), which comprise the statutory statements of admitted assets, liabilities, and members' surplus as of December 31, 2021 and 2020, and the related statutory statements of income and members' surplus, and statutory cash flows for the years then ended, and the related notes to the financial statements.

### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements present fairly, in all material respects, the statutory basis admitted assets, liabilities and members' surplus of Colorado Counties Casualty and Property Pool as of December 31, 2021 and 2020, and the statutory statements of income and members' surplus and statutory cash flows thereof for the years then ended in accordance with the financial reporting provision of the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado (the Division) described in Note 2.

### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of the report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Colorado Counties Casualty and Property Pool as of December 31, 2021 and 2020, or the results of its operations or cash flows thereof for the years then ended.

### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Pool and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the financial statements are prepared by the Pool on the basis of the financial reporting provisions of the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Division. The effects on the financial statements of the variances between the statutory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.



### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pool's ability to continue as a going concern for one year after the date that the financial statements are available to be issued.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Pool's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pool's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

*K Financial*

Louisville, Colorado  
March 22, 2022

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL**  
**STATUTORY STATEMENTS OF ADMITTED ASSETS,**  
**LIABILITIES AND MEMBERS' SURPLUS**

December 31, 2021 and 2020

	<u>2021</u>	<u>2020</u>
<b>ADMITTED ASSETS</b>		
Cash and cash equivalents	\$ 2,223,317	\$ 2,724,563
Investments	<u>21,851,966</u>	<u>19,424,154</u>
<b>Total cash and investments</b>	24,075,283	22,148,717
Due from self-funded counties	184,174	94,452
Accrued interest receivable	<u>200,024</u>	<u>148,902</u>
<b>TOTAL ADMITTED ASSETS</b>	<u>\$ 24,459,481</u>	<u>\$ 22,392,071</u>
<b>LIABILITIES AND MEMBERS' SURPLUS</b>		
<b>LIABILITIES</b>		
Reserve for losses and loss adjustment expenses	\$ 10,556,553	\$ 8,144,591
Reserve for unallocated loss adjustment expenses	775,108	713,812
Deposits held for self-funded counties	440,000	460,000
Surplus distribution payable	2,000,000	1,500,000
Other accounts payable	<u>312</u>	<u>52</u>
<b>Total liabilities</b>	13,771,973	10,818,455
<b>MEMBERS' SURPLUS</b>	<u>10,687,508</u>	<u>11,573,616</u>
<b>TOTAL LIABILITIES AND MEMBERS' SURPLUS</b>	<u>\$ 24,459,481</u>	<u>\$ 22,392,071</u>

These statutory financial statements should be read only in connection with  
the accompanying notes to statutory financial statements.

# COLORADO COUNTIES CASUALTY AND PROPERTY POOL STATUTORY STATEMENTS OF INCOME AND MEMBERS' SURPLUS

December 31, 2021 and 2020

	<u>2021</u>	<u>2020</u>
<b>UNDERWRITING INCOME</b>		
Members contributions written	\$ 15,657,069	\$ 12,664,800
Excess insurance written	<u>(6,899,218)</u>	<u>(4,818,186)</u>
<b>Net underwriting income</b>	<u>8,757,851</u>	<u>7,846,614</u>
 <b>UNDERWRITING EXPENSES</b>		
Net losses and loss adjustment expenses incurred	7,059,215	5,942,739
Unallocated loss adjustment expenses incurred	816,334	736,757
Other underwriting expenses incurred	<u>1,021,898</u>	<u>1,022,871</u>
<b>Total underwriting expenses incurred</b>	<u>8,897,447</u>	<u>7,702,367</u>
<b>UNDERWRITING GAIN (LOSS)</b>	(139,596)	144,247
<b>NET INVESTMENT INCOME</b>	<u>625,873</u>	<u>736,187</u>
<b>NET INCOME BEFORE RETURN OF SURPLUS</b>	486,277	880,434
<b>RETURN OF SURPLUS</b>	(2,000,000)	(1,500,000)
<b>MEMBERS' SURPLUS - BEGINNING OF YEAR</b>	11,573,616	12,450,293
<b>CHANGES IN NONADMITTED ASSETS</b>	<u>627,615</u>	<u>(257,111)</u>
<b>MEMBERS' SURPLUS - END OF YEAR</b>	<u>\$ 10,687,508</u>	<u>\$ 11,573,616</u>

These statutory financial statements should be read only in connection with  
the accompanying notes to statutory financial statements.

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL**  
**STATUTORY STATEMENTS OF CASH FLOWS**

December 31, 2021 and 2020

	<u>2021</u>	<u>2020</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Contributions and assessments received from members (net of surplus returned)	\$ 14,157,068	\$ 11,664,800
Reinsurance premiums	(6,899,218)	(4,818,186)
Other underwriting expenses paid	(1,023,872)	(1,033,426)
Net loss and loss adjustment expenses paid	(4,882,163)	(6,218,461)
Investment income received	663,524	605,048
	<u>2,015,339</u>	<u>199,775</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Investments purchased	(11,185,731)	(11,840,051)
Proceeds from sales and maturities of investments	8,669,146	11,203,768
	<u>(2,516,585)</u>	<u>(636,283)</u>
<b>NET INCREASE / (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	(501,246)	(436,508)
<b>CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR</b>	<u>2,724,563</u>	<u>3,161,071</u>
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 2,223,317</u>	<u>\$ 2,724,563</u>

These statutory financial statements should be read only in connection with  
the accompanying notes to statutory financial statements.

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 1: ORGANIZATION**

The Colorado Counties Casualty and Property Pool (the Pool) was formed on July 1, 1986 by an intergovernmental agreement among certain counties in Colorado. The purpose of the Pool is to provide a risk management fund for defined property and casualty coverage for member counties. 51 counties were members of the Pool, as of December 31, 2021 and 52 counties were members as of December 31, 2020.

In carrying out this function, the Pool collects contributions from the counties, verifies claims for benefits submitted by member counties and pays legitimate claims and other Pool expenses.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, which vary in some respects from generally accepted accounting principles. The more significant differences are as follows:

1. Certain assets, such as excess recoveries receivable, prepaid expenses, and special deposits are designated as "non-admitted assets" and are excluded from the statement of admitted assets, liabilities and members' surplus by a charge to surplus.
2. Investments are carried at amortized cost instead of fair value.
3. Salvage recoveries are not recorded until cash is received.

The Pool has not determined the effect of the aforementioned variances between statutory insurance accounting practices and generally accepted accounting principles.

**Use of Estimates**

The preparation of financial statements in conformity with accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Investments**

Investments are carried at amortized cost. Realized gains and losses are determined using the specific identification method. The amortization of bond premiums and the accrual of bond discounts are calculated on the straight-line method.



**COLORADO COUNTIES CASUALTY AND PROPERTY POOL**  
**NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

The Pool evaluates investments for impairment on an ongoing basis. When the following circumstances exist, the Pool classifies the impairment as "other than temporary" and writes the investment value down to fair value:

1. Fair value has been 10% or more below cost for 6 months.
2. There is not sufficient evidence supporting a projected increase in fair value above cost in the near term.
3. The Pool does not have the ability and/or intent to hold the investment until its fair value recovers.

The Pool evaluated its investments at December 31, 2021 and 2020 and determined that there were no "other than temporary" impairments requiring adjustments in the financial statements.

**Member Contributions**

Annual contributions are recognized on the monthly pro rata basis in relation to the periods of coverage provided, which coincides with the Pool's fiscal year. Contributions for prior claims years, if required, are recognized when assessed.

**Cash and Cash Equivalents**

For purpose of the statement of cash flows, the Pool considers all highly liquid debt instruments purchased with an original maturity of three months or less to be cash equivalents.

**Reserve for Losses and Loss Adjustment Expenses**

Property coverage offered by the Pool is on an occurrence basis, which provides for payment of claims that occur during the period of coverage regardless of when the claim is received. Coverage for general and automobile liability is on a claims-made basis, which provides for payment of claims during the period of coverage at the time the claim is received.

Insurance losses and related adjustment expense are charged to operations as incurred. The reserve for losses and loss adjustment expenses (both allocated and unallocated) are determined based upon case basis evaluations and actuarial projections by the Pool's actuary, which includes a provision for incurred but not reported losses.

Such liabilities are based on estimates and, while management believes that the amounts are adequate, the ultimate liability may be in excess of or less than the amounts provided.

The actuarial projections of ultimate losses on reported claims and the estimate of claims incurred but not reported are based on the Pool's experience and property and casualty insurance industry data. Losses are reported net of estimated amounts recoverable from excess insurance and reimbursements from self-funded counties. Adjustments to the probable ultimate liability for losses and loss adjustment expenses are made continually based on subsequent developments and experience and are included in operations as incurred.

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**Income Taxes**

The pool provides an essential government function to its members as described in Section 115 of the Internal Revenue Code (the Code) and is considered to be exempt from Federal income taxes pursuant to the Code. Therefore, the accompanying statutory financial statements do not include a provision for income tax.

**NOTE 3: CASH AND INVESTMENTS**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government and entities such as the Pool, deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. These uninsured public deposits are to be maintained by another institution or held in trust. The fair value of the collateral must be at least equal to the aggregate uninsured deposits.

The Colorado Division of Banking is required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. The PDPA requires fair value of the collateral must exceed 102% of the uninsured deposits.

At December 31, 2021, the Pool's cash deposits had a bank balance of \$1,337,944 which is insured by the Federal Deposit Insurance Corporation (FDIC), up to \$250,000. Any balance in excess of \$250,000 is collateralized as required by the PDPA. The carrying balance of cash deposits as of December 31, 2021 was \$1,067,772.

At December 31, 2020, the Pool's cash deposits had a bank balance of \$1,210,117 which is insured by the Federal Deposit Insurance Corporation (FDIC), up to \$250,000. Any balance in excess of \$250,000 is collateralized as required by the PDPA. The carrying balance of cash deposits as of December 31, 2020 was \$638,171.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments, and entities such as the Pool, may invest. The Pool has adopted an investment policy which is more restrictive and limits investments to:

- Obligations of the United States and certain U.S. government agency securities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Any other investment authorized in Part 6 of C.R.S., Title 24, Article 75 regarding investments of public funds as approved by the Board of Directors

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 3: CASH AND INVESTMENTS (continued)**

The Pool owned the following investments as of December 31, 2021:

	<b>Carrying Amount</b>	<b>REMAINING MATURITY (in Months)</b>		
		<b>12 or Less</b>	<b>13 to 24</b>	<b>25 to 60</b>
Negotiable certificates of deposit	\$ 6,820,000	\$ 1,500,000	\$ 2,170,000	\$ 3,150,000
Corporate bonds	15,031,966	-	1,485,826	13,546,140
Local government investment pool	<u>812,985</u>	<u>812,985</u>	<u>-</u>	<u>-</u>
	<u>\$ 22,664,951</u>	<u>\$ 2,312,985</u>	<u>\$ 3,655,826</u>	<u>\$ 16,696,140</u>

The Pool owned the following investments as of December 31, 2020:

	<b>Carrying Amount</b>	<b>REMAINING MATURITY (in Months)</b>		
		<b>12 or Less</b>	<b>13 to 24</b>	<b>25 to 60</b>
Negotiable certificates of deposit	\$ 8,270,000	\$ 2,100,000	\$ 1,750,000	\$ 4,420,000
Corporate bonds	11,154,154	200,173	-	10,953,981
Local government investment pool	<u>1,947,079</u>	<u>1,947,079</u>	<u>-</u>	<u>-</u>
	<u>\$ 21,371,233</u>	<u>\$ 4,247,252</u>	<u>\$ 1,750,000</u>	<u>\$ 15,373,981</u>

As of December 31, 2021, and 2020, the Pool had invested \$812,985 and \$1,947,079, respectively, in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00.

Two separate Certificates of Deposit with a total face amount of \$500,000 are on joint deposit with the Division of Insurance of the State of Colorado at December 31, 2021 and 2020.

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 3: CASH AND INVESTMENTS (continued)**

A summary of the amortized cost and fair value of the Pool's investments at December 31, 2021 and 2020, by contractual maturity, is as follows:

	<u>2021</u>	
	<u>Amortized Cost</u>	<u>Fair Value</u>
Maturity:		
Due in one year or less	\$ 1,500,000	\$ 1,510,473
Due after one through five years	<u>20,351,966</u>	<u>20,421,593</u>
	<u>\$ 21,851,966</u>	<u>\$ 21,932,066</u>

  

	<u>2020</u>	
	<u>Amortized Cost</u>	<u>Fair Value</u>
Maturity:		
Due in one year or less	\$ 2,300,173	\$ 2,318,715
Due after one through five years	<u>17,123,981</u>	<u>17,800,310</u>
	<u>\$ 19,424,154</u>	<u>\$ 20,119,025</u>

The Pool's investments at December 31, 2021 and 2020 are summarized below:

	<u>2021</u>			
	<u>Amortized Cost</u>	<u>Gross Unrealized Gains</u>	<u>Gross Unrealized Losses</u>	<u>Fair Value</u>
Negotiable Certificates of Deposit	\$ 6,820,000	\$ 135,012	\$ (13,509)	\$ 6,941,503
Corporate Obligations	<u>15,031,966</u>	<u>176,007</u>	<u>(217,410)</u>	<u>14,990,563</u>
	<u>\$ 21,851,966</u>	<u>\$ 311,019</u>	<u>\$ (230,919)</u>	<u>\$ 21,932,066</u>

  

	<u>2020</u>			
	<u>Amortized Cost</u>	<u>Gross Unrealized Gains</u>	<u>Gross Unrealized Losses</u>	<u>Fair Value</u>
Negotiable Certificates of Deposit	\$ 8,270,000	\$ 317,052	\$ -	\$ 8,587,052
Corporate Obligations	<u>11,154,154</u>	<u>395,452</u>	<u>(17,633)</u>	<u>11,531,973</u>
	<u>\$ 19,424,154</u>	<u>\$ 712,504</u>	<u>\$ (17,633)</u>	<u>\$ 20,119,025</u>

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 3: CASH AND INVESTMENTS (continued)**

At December 31, 2021 and 2020, the Pool had the following unrealized losses, which are considered temporary, therefore the underlying securities were not impaired.

<u>Description of securities</u>	<b>2021</b>					
	<u>Less than 12 months</u>		<u>12 Months or Greater</u>		<u>Total</u>	
	Unrealized		Unrealized		Unrealized	
	<u>Fair Value</u>	<u>losses</u>	<u>Fair Value</u>	<u>losses</u>	<u>Fair Value</u>	<u>losses</u>
Negotiable Certificates of Deposit	\$ -	\$ -	\$ 1,386,492	\$ (13,509)	\$ 1,386,492	\$ (13,509)
Corporate Obligations	-	-	9,890,515	(217,410)	9,890,515	(217,410)
	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,277,007</u>	<u>\$ (230,919)</u>	<u>\$ 11,277,007</u>	<u>\$ (230,919)</u>

  

<u>Description of securities</u>	<b>2020</b>					
	<u>Less than 12 months</u>		<u>12 Months or Greater</u>		<u>Total</u>	
	Unrealized		Unrealized		Unrealized	
	<u>Fair Value</u>	<u>losses</u>	<u>Fair Value</u>	<u>losses</u>	<u>Fair Value</u>	<u>losses</u>
Negotiable Certificates of Deposit	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Corporate Obligations	-	-	2,035,136	(17,633)	2,035,136	(17,633)
	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,035,136</u>	<u>\$ (17,633)</u>	<u>\$ 2,035,136</u>	<u>\$ (17,633)</u>

Proceeds from the sales, calls and maturities of debt securities during 2021 and 2020 were approximately \$8,669,146 and \$11,203,768, respectively.

Gross gains of \$153,711 and \$199,943 were realized on those sales and calls during 2021 and 2020, respectively.

Gross losses of \$1,808 and \$30,451 were realized on those sales and calls during 2021 and 2020, respectively.

**NOTE 4: RESERVES FOR LOSSES AND LOSS ADJUSTMENT EXPENSES**

Components of the reserve for losses and loss adjustment expenses are as follows at December 31, 2021 and 2020:

	<u>2021</u>	<u>2020</u>
Estimated reserves for claims		
Reported	\$ 23,107,458	\$ 5,534,891
Incurred but not reported	10,556,874	8,259,370
Less estimated amounts recoverable pursuant to excess insurance contracts	<u>(23,107,779)</u>	<u>(5,649,670)</u>
	<u>\$ 10,556,553</u>	<u>\$ 8,144,591</u>

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 4: RESERVES FOR LOSSES AND LOSS ADJUSTMENT EXPENSES** (continued)

Changes in this liability for the years ended December 31, 2021 and 2020 were as follows:

	<u>2021</u>	<u>2020</u>
Reserve for losses and loss adjustment expense at beginning of year	\$ 8,858,403	\$ 8,115,641
Incurred loss and loss adjustment expenses:		
Provision for insured events of the current year	7,733,142	6,982,880
Increase (Decrease) in provision for insured events of prior years	<u>142,407</u>	<u>(303,384)</u>
Total incurred losses and loss adjustment expenses	<u>7,875,549</u>	<u>6,679,496</u>
Payments, net of recoveries:		
Losses and loss adjustment expenses attributable to insured events of the current year	\$ 2,585,865	\$ 3,410,678
Losses and loss adjustment expenses attributable to insured events of prior years	<u>2,816,426</u>	<u>2,526,056</u>
Total payments, net of recoveries	<u>5,402,291</u>	<u>5,936,734</u>
Reserve for losses and loss adjustment expenses at year end	<u>\$ 11,331,661</u>	<u>\$ 8,858,403</u>
Reserve for losses and loss adjustment expenses	\$ 10,556,553	\$ 8,144,591
Reserve for unallocated and loss adjustment expenses	<u>775,108</u>	<u>713,812</u>
	<u>\$ 11,331,661</u>	<u>\$ 8,858,403</u>

As a result of changes in estimates of insured events in prior years, the provision for losses and loss adjustment expenses increased by \$142,407 in 2021, due to higher-than-anticipated losses and related expenses for claims and decreased by \$303,384 in 2020, due to lower-than-anticipated losses and related expenses for claims.

The reserve for losses and loss adjustment expense is based upon actuarial projections prepared by the Pool's independent actuary and provided to the Division of Insurance annually. However, there exists a range of variability around the best estimate of the ultimate cost of settling all Pool claims. While management's estimate of the ultimate cost of settling all Pool claims as of December 31, 2021 and 2020 is \$11,331,661 and \$8,858,403, respectively, which includes unallocated loss adjustment expenses of \$775,108 and \$713,812, respectively, the actual cost of settling all remaining claims may be more or less than the reserves for losses and loss adjustment expenses as of December 31, 2021 and 2020.

Seven member counties have a higher retention level for their claims, as of December 31, 2021. Eight member counties had a higher retention level for their claims as of December 31, 2020. For 2021, three of these counties are responsible for the cost of their own claims up to a maximum per claim liability of \$125,000 and for 2020, four of these counties are responsible for up to a maximum per claim of \$125,000. For 2021 and 2020, two counties are responsible for up to a maximum of \$100,000, and two are responsible up to a maximum of \$75,000. Claim amounts in excess of these levels are covered by the Pool and the Pool's excess insurance contracts (see Note 5).

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 4: RESERVES FOR LOSSES AND LOSS ADJUSTMENT EXPENSES** (continued)

The Pool maintains minimum deposits from these counties and bills these counties as claims and expenses are paid on their behalf. The Pool provides all administrative services for these counties, including the purchase of excess insurance, claims administration, billing, loss prevention and all other risk management services. Member contributions from these counties were \$3,205,633 and \$2,962,427 during the years ended December 31, 2021 and 2020, respectively.

An estimate of the total losses and loss adjustment expenses attributable to each of these counties was made by the Pool's independent actuary and approximately \$5,570,500 and \$5,083,829 has been reflected as a reduction to the reserve for losses and loss adjustment expenses as of December 31, 2021 and 2020, respectively.

The Pool has purchased annuities from several life insurance companies in settlement with various claimants. Although management believes they have acquired these annuity policies from solvent carriers, a contingent liability in the amount of \$71,632 and \$90,041 exists as of December 31, 2021 and 2020, respectively, if the life insurance companies could not meet their annuity payment.

**NOTE 5: EXCESS INSURANCE CONTRACTS**

The Pool is self-insured for \$150,000 for each property claim made and \$250,000 for liability claims for any one occurrence. The Pool has entered into excess insurance contracts for losses which exceed these retention limits. Property claims in excess of \$150,000 are insured to \$100,000,000. Boiler and machinery property claim in excess of \$5,000 are insured to \$100,000,000.

Effective during 2021 and 2020, the retention was 2% of the building value subject to a minimum \$1,000,000 retention for flood claims within zone A. During 2021, wind/hail claims retention was 2% of the building value subject to a minimum of \$1,000,000 per occurrence. During 2020, wind/hail claims retention was 2% of the building value subject to a minimum of \$250,000 per occurrence.

State based liability claims in excess of \$250,000 are insured up to Colorado governmental immunity limits. Federal liability claims are insured as follows:

<b>Years</b>	<b>Insured</b>
<b><u>Insured</u></b>	<b><u>Up To</u></b>
1986 - 2001	\$2,000,000
2002 - 2007	\$3,000,000
2008	\$5,000,000
2009 - 2021	\$10,000,000

The excess coverage is provided by the insuring company directly to the Pool. In addition, the aggregate amount of liability claims paid by the Pool is limited to \$6,000,000 for the years ended December 31, 2021 and 2020.

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
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**NOTE 5: EXCESS INSURANCE CONTRACTS** (continued)

Although management believes they have acquired excess insurance from solvent carriers, a contingent liability exists with respect to any excess insurance recoveries which may prove to be uncollectible if the excess insurance carriers were unable to meet their obligations under the contracts.

**NOTE 6: MEMBERS' SURPLUS**

The previously issued December 31, 2020 statutory financial statements of the Pool have been restated to correct an error identified in the 2020 return of surplus. The surplus allocation schedule used to record the return of surplus in 2020 had not been updated to reflect additional equity allocations used to offset the withdrawal of a large member county. The error was identified during the 2021 audit. The effect of the correction on the applicable financial statement line items are presented below.

	<u>Restated 2020</u>	<u>2020</u>	<u>Change</u>
Surplus distribution payable	\$ 1,500,000	1,000,000	500,000
Members' surplus	11,573,616	12,073,616	(500,000)

The Pool is required by the Division of Insurance of the State of Colorado to maintain a minimum statutory surplus of \$300,000. The Pool allocates contributions, paid losses, and underwriting expenses by claim year and, accordingly, may make assessments or distributions to counties which were members during a claim year. Distributions can be made as adjustments of future contributions or as direct payments. The Pool declared a return of surplus to members of \$2,000,000 for the year ended December 31, 2021 and \$1,500,000 for the year ended December 31, 2020.

For 2021 and 2020, in addition to the surplus return, the Pool discounted member contributions based upon anticipated investment earnings.

**NOTE 7: ADMINISTRATIVE AND CLAIMS SERVICING AGREEMENTS**

The Pool has entered into an agreement with County Technical Services, Inc. (CTSI), a nonprofit corporation, to provide administrative services to the Pool. Fees for such services were \$766,107 and \$831,745 in 2021 and 2020, respectively.

Additionally, CTSI provides claims administration services for the Pool. Fees for such services were \$755,038 and \$811,881 in 2021 and 2020, respectively. CTSI is considered a related party for purposes of these financial statements.

**NOTE 8: CONCENTRATIONS**

The business plan of the Pool calls for contributions to be allocated and spread out among members to avoid concentrations. There were no contributions from individual members during the years ended December 31, 2021 and 2020 that exceeded 10% of total contributions.



**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
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**NOTE 9: FAIR VALUE MEASUREMENTS**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. It establishes a hierarchy for fair value measurements based upon inputs to the valuation and the degree to which they are observable or not observable in the market. The three levels in the hierarchy are as follows:

Level 1 - Inputs to the valuation are based upon quoted prices (unadjusted) for identical assets or liabilities in active markets that are accessible as of the measurement date.

Level 2 - Inputs to the valuation include quoted prices in either markets that are not active, or in active markets for similar assets or liabilities, inputs other than quoted prices that are observable, and inputs that are derived principally from or corroborated by observable market data.

Level 3 - Inputs to the valuation are unobservable inputs for the asset or liability.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used by the Pool.

- Certificates of deposit: Valued at amortized cost, which approximates fair value.
- Bonds: Valued at the amortized cost of shares held by the Pool at year end.
- Local government investment pool: Valued at cash equivalent.

Financial assets measured at fair value on a recurring basis are reflected in the Pool's statement of admitted assets, liabilities and members' surplus at December 31, 2021 as follows:

	<b>Assets:</b>			
	Level 1	Level 2	Level 3	Total
Negotiable certificates of deposit	\$ 6,941,503	\$ -	\$ -	\$ 6,941,503
Corporate obligations	14,990,563	-	-	14,990,563
Local government investment pool	812,985	-	-	812,985
Total	\$ 22,745,051	\$ -	\$ -	\$ 22,745,051

Financial assets measured at fair value on a recurring basis are reflected in the Pool's statement of admitted assets, liabilities and members' surplus at December 31, 2020 as follows:

**COLORADO COUNTIES CASUALTY AND PROPERTY POOL  
NOTES TO STATUTORY FINANCIAL STATEMENTS**

December 31, 2021 and 2020

**NOTE 9: FAIR VALUE MEASUREMENTS** (continued)

**Assets:**

	Level 1	Level 2	Level 3	Total
Negotiable certificates of deposit	\$ 8,587,052	\$ -	\$ -	\$ 8,587,052
Corporate obligations	11,531,973	-	-	11,531,973
Local government investment pool	1,947,079	-	-	1,947,079
Total	\$ 22,066,104	\$ -	\$ -	\$ 22,066,104

**NOTE 10: INSURANCE AND FINANCIAL RISKS**

**Insurance Risks**

Insurance risk is the risk that an event will take place giving rise to a claim or claims and includes the uncertainty of the amount and timing of any resulting claim or claims. Factors influencing insurance risk include but are not limited to the amount of risk undertaken, risk diversification and geographical and industry exposures. The Pool directly insures certain risks of members and as such there is a concentration of insurance risk within the industry sector and territory in which the Pool operates.

**NOTE 11: SUBSEQUENT EVENTS**

As part of the administrative services provided to the Pool, CTSI has evaluated events subsequent to December 31, 2021 through March 22, 2022, which is the issuance date of this report. There were no material events noted in the subsequent period that would have impacted the results reported herein or in the Pool's results going forward.